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Over the last two years we have seen a significant number of regulatory initiatives impacting on the organization and ongoing operations of funds domiciled in the UAE Islands. The most recent of these initiatives, both published on 7 February, 2020, are:

- (i) The UAE Private Funds Law, 2020 which brings within the scope of regulation, certain closed-ended funds with the UAE Islands Monetary Authority ("CIMA").
- (ii) The Mutual Funds (Amendment) Law, 2020 which brings within the scope of regulation, open-ended funds formed in the UAE Islands that have 15 or fewer investors who have the ability to appoint or remove the operator of the fund; these funds were previously referred to as

This paper deals only with the Private Funds Law. It aims to give (i) global context to the increasing regulatory burden on UAE

Funds; (ii) an overview of the key requirements of the new Private Funds Law; and (iii) practical insight into what Investment Managers must do to comply with the new requirements.

BACKGROUND & CONTEXT – WHY ARE WE SEEING SO MUCH LEGISLATIVE CHANGE?

Global focus on AML

The Financial Action Task Force (FATF) is the global standard setting body with respect to

international anti-money		laundering and	combating		
the financing of		terrorism and	proliferation		of
weapons of mass		destruction	(AML/CFT)		
standards. The FAT		TF methodology	to	assess	

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the effectiveness of AML/CFT systems is

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carried out by way of peer reviews of each country on an ongoing basis to assess levels of implementation of the FATF Recommendations, providing an in-depth description and analysis of each country's system for criminal abuse the financial preventing of system. In common with all other recognized global fund domiciling jurisdictions, the UAE Islands is subject to mutual evaluations or the Caribbean FATF peer reviews by ("CFATF") and enhances its regime in accordance with the resulting recommendations.

Global focus on Tax

Under the Organization for Economic Co-operation and Development							
(OECD)	/	G20	Inclusive Framework			on	
Base	Erosion	and	Profit	Shifting	(BEPS),	over 13	35
	countries	are	collaborating		to	put	an
end	to	tax	avoidance		strategies	5	

that exploit gaps and mismatches in tax rules in order to avoid paying tax. In common with all other recognized global fund domiciling jurisdictions, the UAE Islands is a member of this Framework. The European Union has a strong interest in these matters and collaborates with the OECD on various initiatives.

Convergence of these twin pillars

At a high level, the combination of these two international pressures is leading to changes in regulatory and tax regimes in all global fund domiciling jurisdictions. Although this note is focused on the UAE Islands, similar requirements are being imposed across the globe.

RECENT UAE DEVELOPMENTS

FATF Driven Developments / AML Regulations

Following a CFATF review of the UAE Islands in December 2017, UAE took measures to upgrade its AML environment to stay ahead of international standards through the introduction of; CIMA Administrative Fines regime on 16 March 2018, AML Regulations which came into force on 31 May 2018, and the appointment of

AML Officers by 31 Dec 2018 for Private Funds.

OECD Driven Developments / Economic Substance Legislation From 1 January 2019, new legislation came into effect in the UAE Islands, requiring in-scope entities that carry on particular activities to have demonstrable economic substance in UAE. The International Tax Cooperation (Economic Substance) Law, 2018 was enacted after an extensive process of consultation with the EU Code of Conduct Group, the OECD and UAE stakeholders. Significantly, investment funds were exempt from the economic substance requirements, a move which was welcomed by the industry.

NEW UAE DEVELOPMENT – PRIVATE FUNDS LAW, 2020

As noted above, investment funds are exempt from Economic Substance requirements. In order to be excluded it was necessary to better define what constitutes а fund. In from EU perspective, a fund requires particular, an a Supervisory Framework and an authority with defined Private Funds have powers. To date, enforcement been exempt from registration with CIMA which was at odds with the EU view of a fund. In response to this, the PrivateFunds Law 2020 ("PF Law") created a regulatory regime for closed-end funds (such as private equity funds) structurally similar to the existing regime for hedge funds but with some additional operational features.

WHAT IS A PRIVATE FUND?

A Private Fund is an investor pooling vehicle without a right to redeem, which includes typical private equity and venture capital funds.

The definition of investor should be carefully reviewed as it excludes parties closely associated with the establishment and management of the fund.

WHAT ARE THE NEW REQUIREMENTS?

As noted above, there are many features of the PF Law that mirror the requirements that are currently imposed on UAE open ended funds. There are also some requirements that are unique to the PF Law. For this analysis, the PF Law has been broken into:

(A) PF Law requirements SIMILAR TO the existing regime for registered open-ended funds:

Registration

The information required under Application Form 101-77 is similar to that required under the forms for open ended funds, including details of Fund, service providers, structure, and AML officers.

The following are the items required to be submitted:

1. Application Form (APP-101-77);

2. Application Fee – CI 3002 (US¹ = ~CI^{0.8});

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3.	Certificate	of	Incorporation/Registrati	on (as
	applicab	le);		
4.	Constitutive	Docum	ents (Memorandum	n &
	Articles	of		
	Association/Trust Deed	/Declara	tion of `Partnership (as ap	plicable);
5.	Offering Memorar	dum/Su	nmary of Terms/Marketing	3
	Material (as applicable)	;		
6.	Administrator's	letter	of consent (optio	nal);
-				

- 7. Auditor's letter of consent (if available); and
- 8. Structure Chart.

There are three elements to the successful registration of a Private Fund / Fund Complex. ES can assist with all (or some) of these requirements, as needed by the Investment Manager, as follows:

(i) Classification analysis – Investment Managers can rely on ES to provide the full scope analysis of their fund complex via a best-in-class "decision-tree" technology solution in conjunction with a market-leading regulatory compliance team. This service is entirely flexible and can be provided for a full analysis or a simple "sense check", depending on

the comfort level of the IM with the registration requirements.

- (ii) Form preparation Investment Managers can rely on ES to assist with form preparation via technology solution and manual review process, as needed.
- (iii) Form submission The Investment Manager is required to rely on a third-party service provider in UAE with access to the REEFS filing system to file on their behalf. ES is well placed to provide this service.

Annual Audit Requirement

A Private Fund shall have its accounts audited annually by an auditor approved by CIMA and signed off by their UAE office, and those accounts will need to be submitted to CIMA within 6 months of the end of the financial year. Again, this will be familiar to those within the existing regime for open ended funds in UAE. In practical terms the vast majority of audit firms recognized in the global

private fund industry have a presence in UAE and will be capable of providing this additional layer of review and sign-off. For those funds that are not currently subject to audit, this should be an immediate focus for the Investment Manager, in particular as CIMA has

confirmed that a Private Fund is required to submit an audit for its 2020 financial year within six months of the financial year end. Extension of four eyes principle to Private Funds

The four eyes principle is a requirement that two individuals must approve an

action before it can be taken. It is confirmed that CIMA will extend the four eyes principle to Private Funds. A minimum of two (2) directors are required for applicants that are companies, and a minimum of two (2) natural persons are to be named in respect of a general partner or a corporate director of a Private Fund.

Unlike the open-ended fund regime, it is not currently required that these individuals be CIMA Registered Directors, and there is currently no independence requirement. It is, however, anticipated that non-UAE Investment Managers will require at least one independent person who is familiar with UAE requirements to be named as a director of a fund / manager of a GP. Independent governance can also be introduced through committees established through amendments of the limited partnership agreement. The dual pressures of increased regulatory complexity and increased investor scrutiny could potentially drive managers to appoint at least one local independent director in order to have oversight of UAE private funds.

(B) PF Law requirements DIFFERENT FROM the existing regime for registered open-ended funds:

Under the PF Law there are some new requirements that anyone familiar with the European AIFMD Regime will recognize. Some of these requirements mirror the European depositary requirements, but it must be stressed that these are far less onerous than the full AIFMD

depositary regime. We call them

"pseudodepositary" requirements. Most of them can be carried out by the Investment Manager, provided the requisite internal controls are in place: (i) Valuation

A Private Fund shall have appropriate and consistent procedures for the purposes of proper valuations of its assets. Valuations of the assets of a private fund shall be carried out at a frequency that is appropriate to the assets held by the private fund and on at least an annual basis.

Section 16 of the PF Law requires valuations of the assets to be performed by:

a. an independent third party that is appropriately professionally qualified to conduct valuations in a

non-high risk jurisdiction; b. the manager or operator of the private fund, or a person who has a control relationship with the manager of the private fund, provided that —

(i) the valuation function is independent from the portfolio management function; or

(ii)	potential conflicts of interest	are pi	operly	
	identified,	managed,	monitored	and

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disclosed to the investors of the private fund; or CIMA will issue further rules establishing the policies and procedures of CIMA with respect to the valuation of the assets of a Private Fund. With c. an administrator not falling under subsection (a) who is appointed by the ever-increasing focus on independent valuation in the U.S., Europe, the private fund. and now UAE, we are seeing an increasing number of Where the valuation of the assets of a private fund is not performed by an sophisticated specialist valuation firms bringing an offering to market. independent third party, CIMA may require the private fund to have its valuations verified by an auditor or independent third party. (ii) Safekeeping of fund assets A Private Fund shall CIMA recommends that good market practice is for a fund to ensure that their investors are kept abreast of the performance of the fund, even if the appoint a custodian to: investors do not require annual valuation. CIMA is of the view that while hold in custody in segregated accounts opened in the name, or for a. investors are aware that any capital contributions made into a private fund the account, of the private fund, the custodial fund assets; and will not be distributed until the timeframe indicated in the relevant fund b. verify, based on information provided by the private fund and documents has been completed, investors available external information, that the private fund holds title to should still he aware of the fund's any other fund assets and maintain a record of those other fund performance on an ongoing basis. assets. For most institutional Private Fund Managers, this requirement is likely A Private Fund shall not be required to appoint a custodian if it has something to which they adhere already and should simply require an notified CIMA and it is neither practical updating of their firm's valuation policy. It is, nor proportionate to do so, with regard to the nature of the private fund however, important to ensure that current practice is in line with the and the type of assets it holds. CIMA requirements, or that additional measures are put in place ahead of the deadline. If the private fund is not appointing a custodian, then title aligns with the operational and regulatory requirements of these verification must be carried providers. Additionally, the required data would already be within the possession of these institutions. a. out bv an administrator or another independent third party; or A per EA' interpretation of the legislation, ES Bank is providing it's the manager or operator, or a person with a control this service as an extension of existing banking b. and custodial relationship with the manager of the private fund, provided service offerings. ES Bank will: Ensure all cash of the Fund is booked in accounts with that ---compliant credit institutions (this would apply only to external (i)

the title verification function is independent from the clients) portfolio management function; or · Reconcile all cash flow movements and perform reconciliations

(ii) potential conflicts of interest are properly identified and when daily basis. on a or occur disclosed to the investors of the private fund. · Implement appropriate procedures to identify, as of close cash flow movements The most logical service providers for this function would be the of business each day, significant cash flow movements. banking institution or, in certain cases, the administrator that the particular those inconsistent with Fund Operations in

Private Fund retains. This would allay any independence concerns · Monitor on an on-going basis the outcomes of the and the function already aligns with the operational and regulatory reconciliations and notify the Fund/Manager if irregularity has requirements of a fund custodian. not been rectified without undue delay

As per EA' interpretation of the legislation, ES Bank is · Check the consistency of its own records of cash positions providing this service as an extension of its existing banking and with the Manager/Fund.

custodial service offerings. ES Bank will: Receive information daily about payments made by or on

· Create a segregated account in the name of the fund to behalf of investors upon the subscription of units custody its assets via a correspondent relationship with State · Receive all relevant information to ensure that the payments

Street Global are booked in cash accounts opened in the name of or for the

Provide title verification of assets for the Private Fund benefit the Fund

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- Maintain custodian records of purchases, sales etc for all Reconcile the subscription orders with the subscription custodied assets. proceeds and the number of units/ shares with the
- Provide secure access to all custody data via customized subscription proceeds portal.
 Reconcile the redemption orders with the redemptions paid and the number of units/ shares with the subscriptions paid

(iii) Cash monitoring · Verify on a regular basis that the reconciliation procedure is A Private Fund has a choice of whether to conduct this function by: appropriate

- Create and present cash monitoring reports to the fund's a. an administrator or another independent third party; or BOD, as appropriate.
- b. the manager or operator, or a person with a control relationship with the manager of the private fund, provided (iv) Identification of securities that
 - A private fund that regularly trades securities or holds them on a (i) the cash monitoring function is independent from the consistent shall maintain a record of the basis identification codes portfolio management function; or of the securities it trades and holds as conflicts of specified in PF the Law and (ii) potential interest are properly identified and shall make this record available to the Authority upon request.

disclosed to the investors of the private fund. Investment Managers should already be able to comply with this. The most logical service provider for this function would be (i) appointed fund administrator or (ii) the banking institution that the Private Fund retains for its fund operating account. This would allay any independence concerns, and the function already

HOW CAN ES HELP FUNDS COMPLY WITH THE PRIVATE FUND LAW 2020 REQUIREMENTS?

ES can provide the following services to assist with meeting the new In addition, ES can provide the following complementary services to requirements: fulfill existing obligations:

- Initial consulting / scoping / gap analysis to assist managers when deciding International Tax Compliance (FATCA / CRS) services covering 23 what entities must be included in registration jurisdictions
- · Registration services to collate and upload required documentation and · Corporate Administration for SPVs domiciled in all key global provide information to CIMA via REEFS Portal jurisdictions
- Director/Governance services providing
 European AIFM hosting solutions in Luxembourg, Ireland and UK.
 upfront

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consultation on Four Eyes requirements and assisting in designing appropriate governance framework

•	Safekeeping		of	fund	assets	via	
ES	Bank						
•	Cash-mo	onitoring	via	ES	Bank		
•	Assist	in	sourcing	third	party	service	
providers to fulfill		audit	and valuation requirements where				
necessar	necessary. · AML Services						

SCHEDULE OF USEFUL INFORMATION

KEY DATES:

7 August 2020 – All Private funds, whether formed before or after the passage of the PF Law, must register with CIMA by this date. 30 June 2021 - All Private funds must file financial statements audited by a CIMA approved auditor by this date.

KEY PRIMARY SOURCES:PRIVATE FUNDS LAW 2020CIMA NOTICE RE:PRIVATE FUNDS LAW, 2020 ("PFL") -FrequentlyAskedQuestions